

SECRET

EXECUTIVE REGISTRY
63-5528
JUL 1963

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MEMORANDUM FOR: The DCI

VIA: The Executive Director

- This memorandum contains a recommendation in Paragraph 6.
1. "Every employee signs an oath which binds him not to divulge anything he learns or does in the course of his employment to any unauthorized person, and this is binding even after he may have left government employment."

Allen W. Dulles
Page 66B, Advance Uncorrected Proofs
THE CRAFT OF INTELLIGENCE.

2. Contrast this statement with the Preface to Mr. Dulles' proposed book:

"Under his direction the CIA developed both a dedicated corps of specialists and a whole range of new intelligence devices, from the U-2 high-altitude photographic plane to minute electronic listening equipment. His knowledge of Soviet espionage techniques is unrivaled and he has studied the history of espionage from the Biblical Joshua to the British spy who "assisted" Benjamin Franklin.

"Mr. Dulles reveals much about how intelligence is collected and processed, how analyses of this information contribute to the formation of national policy. He discusses methods of confusing the adversary, of surveillance and the usefulness of defectors from hostile nations. He explains how the Soviet State Security Service recruits operatives and plants "il-legals" in foreign countries. He spells out not only the techniques of modern espionage but also the philosophy and role of intelligence in a free society threatened by global conspiracy.

"Mr. Dulles denies that the 1961 Bay of Pigs invasion was based on a CIA estimate that a popular Cuban uprising would ensue. He warns that the Soviets will step up their conspiracy activities against the West. He defends the practice of secret intelligence in a free society and offers arguments opposing more Congressional controls over CIA activities.

"This account is enlivened with a wealth of personal anecdote."

(1.) The reference to the Bay of Pigs has been made public by Mr. Dulles, but the CIA has made no public statement to this effect.

(2.) NATIONAL REVIEW, in its issue of 6 July 1963, states:

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GROUP 1
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"Former CIA director Allen Dulles has book ready for release. . . . Two other ex-CIAers preparing manuscripts too, on theory that if Dulles tells all, so can they."

(3.) Section 102, National Security Act of 1947 states in part:

"... And Provided further, That the Director of Central Intelligence shall be responsible for protecting intelligence sources and methods from unauthorized disclosure;"

(4.) Mr. Dulles, as an employee of the CIA, signed the security oath on 16 November 1950. As a presidential appointee, while DCI, Mr. Dulles and all other presidential appointees, were required by a memorandum of 28 February 1961 to submit to the White House public statements that concerned policy decisions or significant news statements. On 20 June 1962, at a White House conference, Mr. Salinger informed those present that public statements by presidential appointees concerning another government department, foreign country, or a foreign individual should submit such statements to the Office of the Assistant Secretary of State for Public Affairs. This was covered in a CIA memorandum of 27 June 1962, signed by the Executive Director.

(5.) Wholly aside from Security aspects, questions of policy and propriety arise in THE CRAFT OF INTELLIGENCE which is scheduled for publication this Fall. This book manuscript, while it has the same title as the one which appeared as a supplement to HARPER'S magazine, is greatly expanded, does go into intelligence methods and sources, does contain anecdotes, and takes the reader well inside the CIA.

(6.) Several senior key officials of the Agency have contributed to this book, and one employee has been on leave without pay for more than a year, working with Mr. Dulles on the book. Presumably, these key officials believe there is a need for this publication. The question arises if Mr. Dulles is authorized to make the revelations he does, why can't every employee of CIA down to the lowest rated individual write of his experiences. The NATIONAL REVIEW statement of 6 July, quoted above, indicates that two people, unknown to this office, are readying manuscripts because of Mr. Dulles' writings.

(7.) As a presidential appointee who now refers to certain foreign governments in this manuscript, should the manuscript be submitted to the White House and to the Department of State for clearance?

(8.) This most interesting book by Mr. Dulles shreds the veil of anonymity behind which employees of the CIA work for the good of our Country. It is interesting to note that the title is on the "craft" and in the text, there is mention of the "tradecraft" but there is also a chapter on the "profession" of intelligence; these seem to be contradictory, but unimportant matters.

(9.) Page 22A raises the question of propriety regarding the morality of intelligence and the wisdom of spying on friend and foe alike.


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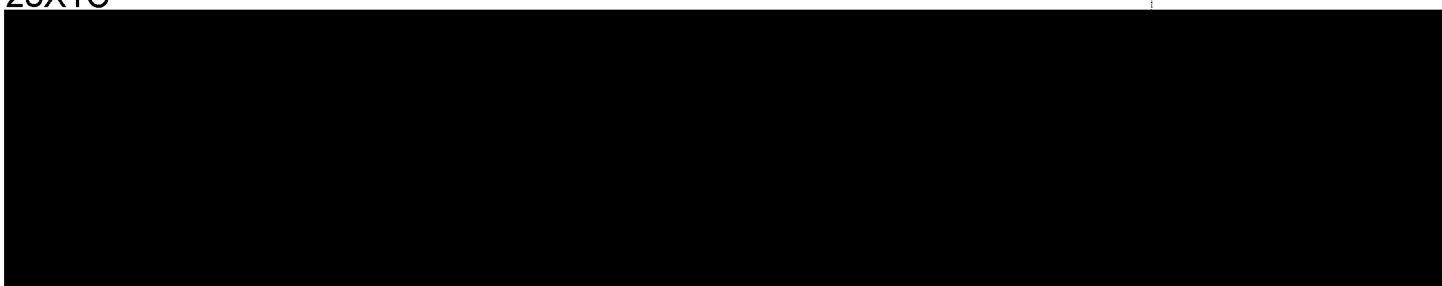

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25X1C Page 24 begins a somewhat detailed discussion of clandestine intelligence collection and how it is done by the CIA. On Page 26 he mentions that intelligence now has a machine where you push a button and in less than 40 seconds, you can find out who has specific linguistic,



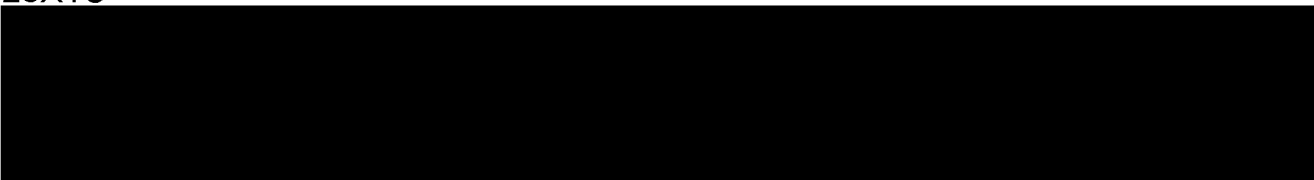
25X1C (10.) Page 29 discusses in some detail communications intelligence. On Page 31B Mr. Dulles goes into some detail as to how intelligence objectives and priorities are established, how intelligence missions are set up by CIA. On Page 32A a method of "negative guidance" is revealed.

(13.) The use of double agents is explained in great detail beginning Page 47A; and the 11th line from the bottom could well eliminate the word "us." Page 57 describes how the great mass of information coming to the State Department, Defense Department, and CIA is processed which doesn't seem too important.

(14.) Page 58 B describes how a crash estimate was made during the Suez crisis of November 1956. These anecdotes would not be available to professional writers outside the Agency. They add much color and interest to Mr. Dulles' story; but Mr. Dulles may well be criticized by professional writers for relating incidents and anecdotes he could not have had he not been the Director of CIA.

25X1C (15.) Page 61B treats of the intelligence differences regarding Cuba in September and October 1962. It is further touched upon on Page 62.



(17.) Page 71A discusses the U-2, and states:

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"Espionage is not tainted with any 'legality'"

25X1C

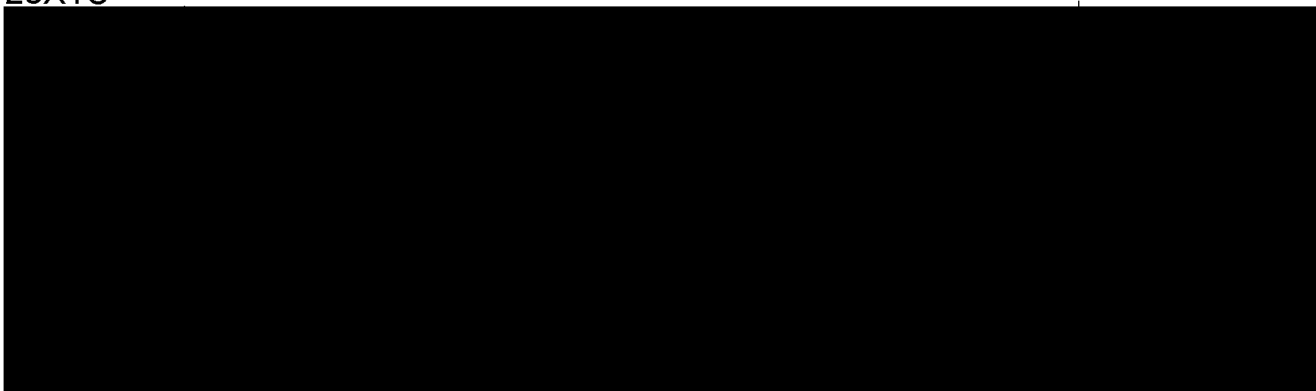


"They have claimed that we torture people and have shown pictures of the instruments we use."

It might be well here to change this to:

"... pictures of instruments we are alleged to use."

25X1C



(21.) Page 84B, the following is quoted:

"... It is revealing no state secret to state that a very large number of the Communist parties and front organizations throughout the world have been penetrated."

On Page 85 Mr. Dulles mentions successes and states:

"... But it is not wise to advertise these cases or the resources used."

He has told a great deal in prior pages.

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On Page 85A Mr. Dulles points out that we can't safely wait to be invited in by a threatened country but we ourselves "must choose."

(22.) On Page 86, Chapter 16, on security in a free society, Mr. Dulles well states:

"... After all, what a government, or the Press, tells the people, it also automatically tells its foes."

This is also true in this book by Mr. Dulles. This whole discussion of the Press, and particularly of the British Official Secrets Act, and the statement:

"... as a people we talk to[^] much."

are all very interesting by an intelligence official of Mr. Dulles' stature.

(23.) Page 88 is critical of the Defense Department, State Department for leaks, and on Page 88A Mr. Dulles gives an example of how a leak disturbs high government officials, how investigations are conducted, and concludes:

"... No official will ever admit a violation of Security who is involved in the process, and no newspaperman or publicist will ever give away his source."

On Page 90 regarding espionage law, Mr. Dulles states:

"Comparable British legislation is based on the theory of privilege, that all official information belongs to the Crown and that those who receive it officially may not lawfully divulge it without the authority of the Crown. This theory of government privilege in such matters seems a sound one."

This should have some interesting discussions in the American Press.

(24.) On Page 90B Mr. Dulles states:

"It is understandable that a relatively new organization in our government's structure like the CIA should, despite its desire for anonymity, receive more than its share of publicity and be subject to questioning and to attack. I have been motivated by the desire to put intelligence in our free society in its proper perspective, etc. etc."

I believe that some people will doubt that Mr. Dulles has accomplished his objective, and that this book, with its many anecdotes, will open up the flood gates to all CIA employees to write or speak of their experiences to the same degree and in the same manner as does Mr. Dulles, some with their eye on a Hollywood series on espionage, which will bring them a pot of gold.

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(25.) On Page 93 is the statement:

"No one in the Agency, from the Director on down, may engage in any political activities of any nature, except to vote."

In certain townships of the Metropolitan Area of Washington, CIA employees have run for local office without violating the Hatch Act, and under approval of the Civil Service regulations, because there was no political party involved, in the voting.

3. The Soviet propaganda machine will find much to quote from the book. Allied intelligence may well be disturbed by the revelations of "America's Master Spy." In quoting favorably from the Pawel Monat book, Mr. Dulles fails to state that he had the book's publication delayed for a year for non-security reasons. Mr. Dulles' book will nullify current Agency practice of asking publishers -- [REDACTED] not to associate an author with the CIA.

25X1A

4. Mr. Dulles is requesting quick review because of early publication date.

5. While the Director of Security is having the Dulles MSS checked, it might be desirable for the DCI to make decisions as to:

(1.) Should CIA NOT object to any part of the MSS since Mr. Dulles is a private citizen, responsible for what he writes, and was a Presidential appointee as DCI?

(2.) Should CIA submit the MSS to the State Department for checking since Mr. Dulles was a Presidential appointee as DCI and in the MSS refers to foreign countries by name and is critical of the State and Defense Departments re Governmental leaks of information?

(3.) Should the DCI refer the MSS for checking to a committee of USIB so as to have the intelligence community given an opportunity to examine and express its views on the MSS?

(4.) Should the key CIA officials who have contributed to the MSS be excused from any part in the checking of the MSS so that the final decision will be objective and free of special pleading by people in the Agency who have worked long with Mr. Dulles, who admire his eminence in the intelligence field, and who have a stake in defending that which they contributed?

(5.) Should the White House be informed of the additions Mr. Dulles has made to his earlier edition of THE CRAFT OF INTELLIGENCE and should a copy of the MSS be furnished to the White House?

6. RECOMMENDATION:

(1.) Without waiting for Security to finish its review recommend the DCI authorize the sending of the MSS to the State Department for review.

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(2.) As an alternate to (1) if the DCI does not approve sending the MSS to State, recommend he submit it to a committee of USIB for review.

(3.) Recommend senior CIA officials who have contributed to the MSS be excused from passing on any part of it.

(4.) The White House be informed of the new MSS and also be furnished a set of the galley proofs.

25X1A


Stanley J. Grogan
Assistant to the Director

Attachment

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MISSING PAGE

ORIGINAL DOCUMENT MISSING PAGE(S):

Attachments